

# LINCOLN COUNTY BOARD OF SUPERVISORS

Tuesday, January 20, 2026 – 6:00PM

## MEETING MINUTES

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1. **Call to Order** Chair Boyd called the meeting to order at 6:00pm
2. **Pledge of Allegiance**
3. **Roll Call** Clerk Marlowe called the roll with the following members in attendance: Bialecki, Anderson-Malm, McCrank (V), Woellner (V), Zelinski, Ashbeck, Dunphy, Thiel, Vorpapel, Boyd, Detert, DePasse, Lyskawa, Bishop, Miller, Lemke, Meunier, Wickham, Dorava, Cummings (V), Simon, and Hartwig **(22)**.
4. **Announcements**
  - a. **2026 County Board Meeting Schedule**

**M/S** Bialecki/Thiel to approve the 2026 County Board Schedule with the following correction: Tuesday, April 21, ~~9:00am 6:00pm~~ Organizational Regular Meeting. Motion to approve as corrected was approved by a voice vote.
5. **Appointments - None**
6. **Awards - None**
7. **Recognitions**
  - a. **30 Years – Colleen Chartier – Social Services**

Colleen Chartier was recognized for 30 years of service to Social Services, with Chair Boyd noting the impressive length of service.
8. **Approval of the Minutes**
  - a. **December 16, 2025 Meeting Minutes**

**M/S** Dunphy/Dorava to approve as written. The motion to approve was carried by a voice vote.
9. **Letters and Memorials – None**
10. **Reports of Standing & Special Committees**
  - a. **Finance & Insurance Committee: Preliminary December 2025 Expenditure Budget** — Heather Marheine, Finance Director. Marheine summarized her 2025 expenditure report described the document as "extremely preliminary," with many changes and reconciliation problems noted since its preparation. There were no questions from the board regarding this report.
  - b. **Lincoln County Economic Development Corporation: 2025 Economic Development Activities** — Sara Guild, Executive Director. Guild summarized her report representing her 2025 Strategic Plan. She highlighted the following things: Business Development, Rural Entrepreneurial Venture Program (REV) and EDC Collaboration, Workforce Development and Broadband Expansion, Broadband Commission and Housing/Childcare Initiatives, Outreach and Engagement, Sustainable Funding and Organizational Changes, and Grant Funding and New Business Assistance Program. Lastly Guild explained a potential relocation of the EDC Office explaining this is in alignment with planned renovations at the service center and the goal to create a more visible "one-stop shop business center", the EDC plans to move to a new space. Guild then fielded questions from the floor. Her report will remain on record.
  - c. **Ad Hoc Facilities Committee** — Ad Hoc Facilities Committee Update — Jesse Boyd, Board Chair  
Chair Boyd gave an update on the ad hoc facilities committee meetings, specifically noting the January 12th committee of the Whole meeting. Boyd charged Highway Commissioner Jason Lemmer with presenting a detailed pros and cons analysis of the two new highway garage proposals to the Highway Committee. This report will then be formally presented at a future County Board meeting, with a decision expected in the next session. Boyd noted that financing for the garages was discussed as a 20-year bond issue, which was confirmed as the likely maximum duration.

## 11. Public Comment - None

## 12. Resolutions

### a. Res 2025-11-72 Supporting Highway Facilities Architectural and Engineering Design Services and Construction Management Services

Prior to any motions, Chair Boyd explained that after further consideration the board would not be ready to address this resolution at this time and that he would entertain a motion to postpone. **M/S** Detert/Dorava to postpone Resolution 2025-11-72 indefinitely. The motion to postpone indefinitely was carried by a voice vote.

### b. Res 2026-01-01 Approving Conveyance of Real Estate

**NOW, THEREFORE BE IT RESOLVED**, by the Lincoln County Board of Supervisors duly assembled this 20th day of January, 2026 that the following conveyance of real estate be made by the County Clerk on behalf of Lincoln County, be and same are hereby ratified, confirmed, and approved:

| Purchaser Description                                                                                                                                                                                                                                                                | Amount      |
|--------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|-------------|
| GCC Income Trust                                                                                                                                                                                                                                                                     | \$ 3,750.00 |
| The North One-half (N 1/2) of the South One-half (S 1/2) of the North One-half (N 1/2) of the Northwest Quarter of the Northwest Quarter (NW 1/4 NW 1/4), Section Thirty-one (31), Township Thirty-four (34) North, Range Six (6) East, Town of Bradley , Lincoln County, Wisconsin. |             |
| <b>P.I.N. 00434063129985</b>                                                                                                                                                                                                                                                         |             |

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|--------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|--------------|---|
| Charles P. McCroy                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                              | \$ 39,000.00 | A |
| portion of the Northeast Quarter of the Northwest Quarter (NE 1/4 NW 1/4), Section Thirty-three (33), Township Thirty-three (33) North, Range Eight (8) East, Town of Russell, Lincoln County, Wisconsin, described by metes and bounds as follows: Beginning at the Northeast corner of the Northeast Quarter of the Northwest Quarter (NE 1/4 NW 1/4) said Section, Township and Range; thence in a Westerly direction along the North Section line of said Section 33, a distance of 208 feet; thence Southerly 140 feet to a point on the right of way of the C.M. St. P & P Railway Company; thence Southeasterly along said right of way 219 feet to an iron stake; thence Northerly 292 feet to the place of beginning. |              |   |
| (N5297 Bradley Street, Gleason)                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                |              |   |
| <b>P.I.N. 02033083329995</b>                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                   |              |   |

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|------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|-------------|
| Rooster Lodge LLC                                                                                                                                                                                                                              | \$ 8,000.00 |
| The East One-half (E 1/2) of the West One-half (W 1/2) of the Southeast Quarter of the Southwest Quarter (SE 1/4 SW 1/4), Section Eleven (11), Township Thirty-five (35) North, Range Four (4) East, Town of Somo , Lincoln County, Wisconsin. |             |
| <b>P.I.N. 02835041139995</b>                                                                                                                                                                                                                   |             |

**M/S** DePasse/Hartwig to approve Resolution 2026-01-01. The motion to approve was carried by a voice vote.

### c. Res 2026-01-02 Resolution Accepting a \$500 Donation of Walmart Gift Cards to the Lincoln County Veterans Service Office

**WHEREAS**, the Lincoln County Veterans Service Office (CVSO) is dedicated to providing support, advocacy, and emergency assistance to veterans and their families within our community; and

**WHEREAS**, a private donor requesting to remain anonymous has generously offered a donation of Walmart Gift Cards with a total value of \$500.00 to be used specifically for the benefit of veterans in need; and

**WHEREAS**, for the purposes of this resolution and the distribution of these funds, a "Veteran" shall be defined pursuant to Wisconsin Statute § 45.01(12), which generally includes:

Any person who has served on active duty under honorable conditions in the U.S. armed forces, or in forces incorporated as part of the U.S. armed forces, for two continuous years or more, or the full period of their initial service obligation, or as otherwise defined by state and federal eligibility requirements.

**WHEREAS**, these gift cards will provide the CVSO with a flexible resource to assist local veterans with the purchase of essential items such as food, clothing, and hygiene products during times of hardship; and

**WHEREAS**, pursuant to Wisconsin Statute § 59.52(19), the County Board may accept gifts, commerce, and bequests for any public purpose.

**NOW, THEREFORE, BE IT RESOLVED**, that the Lincoln County Board of Supervisors formally accepts the donation of \$500.00 in Walmart Gift Cards on behalf of the Veterans Service Office.

**BE IT FURTHER RESOLVED**, that the County Board extends its sincere appreciation to the donor for their generosity and commitment to the well-being of those who have served our country.

**BE IT FURTHER RESOLVED**, that the Lincoln County Veterans Service Officer is authorized to distribute these gift cards to eligible veterans, as defined above, at their discretion and following established department guidelines for emergency assistance.

**M/S Miller/Bialecki** to approve Resolution 2026-01-02. The motion to approve was carried by a voice vote.

**d. Res 2026-01-03 2026 WDVA Country Transportation Grant**

**WHEREAS**, the Lincoln County Veterans Department is committed to providing essential transportation services to veterans within the State of Wisconsin;

**WHEREAS**, the Wisconsin Department of Veterans Affairs (WDVA) offers County Transportation grant funding in accordance with **Wis. Stat. § 45.83** and **Wis. Admin. Code VA 16** to counties and tribes not served by transportation services provided by the Wisconsin Department of Disabled American Veterans (DAV); and

**WHEREAS**, Lincoln County recognizes that for the purposes of this application and program, **"Veteran"**, except in s. 45.001, means any of the following as defined in **Wis. Stat. § 45.01(12)**:

- (a) A person who has served on active duty for at least one qualifying term of service under pars. (b) to (d) under honorable conditions in the U.S. armed forces or in forces incorporated as part of the U.S. armed forces during a war period or in a crisis zone.
- (b) A person who has served on active duty in the U.S. armed forces or in forces incorporated as part of the U.S. armed forces under honorable conditions, for 2 continuous years or more or for the full period of his or her initial service obligation, whichever is less.
- (c) A person who has served on active duty for 90 days or more under honorable conditions in the U.S. armed forces or in forces incorporated as part of the U.S. armed forces during a war period or for any period of service under section 1 of executive order 10957 dated August 10, 1961.
- (d) A person whose term of service in the U.S. armed forces or in forces incorporated as part of the U.S. armed forces under honorable conditions entitled him or her to receive the Armed Forces Expeditionary Medal or the Vietnam Service Medal.
- (e) A person who was honorably discharged from the U.S. armed forces or from forces incorporated as part of the U.S. armed forces for a service-connected disability, for a disability subsequently adjudicated to have been service connected, or for reasons of hardship.
- (f) A person who was released under honorable conditions from the U.S. armed forces or from forces incorporated as part of the U.S. armed forces due to a reduction in the U.S. armed forces.
- (g) A person who died while in service in the U.S. armed forces or in forces incorporated as part of the U.S. armed forces.
- (h) A person who, while serving in the U.S. armed forces or in forces incorporated as part of the U.S. armed forces, is missing in action.
- (i) A person who died as the result of a service-connected disability.
- (j) A person who died in the line of duty while on inactive or active duty for training purposes in the U.S. armed forces, in forces incorporated as part of the U.S. armed forces, or in the national guard; and

**WHEREAS**, Lincoln County acknowledges the eligibility requirement under **Wis. Admin. Code VA § 16.01(f)** regarding "regularly scheduled pick up points," which is defined as 150 or more scheduled and qualifying rides originating within the county or tribe within the last State Fiscal Year (July 1 – June 30), excluding individually requested or provided rides outside of regularly scheduled stops; and

**WHEREAS**, Lincoln County notes that DAV is understood to have "regularly scheduled pick up points" meeting this definition only within the counties of Chippewa, Dane, Douglas, Eau Claire, Milwaukee, Oneida, and Outagamie; and

**WHEREAS**, Lincoln County currently provides services currently through the Medical Transportation Program 85.21, which our veterans are currently accessing and these funds would help sustain access for all eligible 85.21 participants, which is a continuing program requiring a review of performance from the previous year.

**NOW, THEREFORE BE IT RESOLVED**, by the Lincoln County Committee Board of Supervisors that:

**1. AUTHORIZED EXPENDITURE:** Funds granted as a result of this application shall be expended solely for purposes consistent with Wis. Stat. § 45.83 and Wis. Admin. Code VA 16. Any other use of grant funds is prohibited.

**2. SIGNATORY AUTHORITY:** The Administrator Coordinator, Renee Krueger, is hereby designated as the signatory official and is granted the authority and legal capacity to sign on behalf of the Applicant.

**3. PUBLIC RECORDS ACKNOWLEDGMENT:** Lincoln County understands that documents submitted to the WDVA are generally subject to release under the Wisconsin Open Records Law (Wis. Stat. §§ 19.31-19.39).

**4. PROGRAM COMPLIANCE:** Pursuant to Wis. Admin. Code VA § 16.02(4), the Applicant has provided prospective estimates from the previous year for the services to be offered in the coming year and all necessary documentation to identify as a new or expanding program.

**5. ANNUAL APPLICATION:** Unless the Board determines Lincoln County no longer wishes to provide this service or Lincoln County is not awarded funding through this grant, the CVSO is authorized to apply and accept any future opportunities under this same program.

**BE IT FURTHER RESOLVED,** that the Finance Department and County Treasurer are hereby authorized and directed to take all necessary administrative actions to execute the grant agreement, receive the funds in the amount of \$3,901.00, and ensure that such funds are separately accounted for in accordance with state auditing requirements.

**M/S Wickham/DePasse** to approve Resolution 2026-01-03. The motion to approve was carried by a voice vote.

**e. Res 2026-01-04 Resolution to Accept Monetary Donations and Donation of Gift Cards to Support Children and Families Served by the Child Welfare Unit**

**WHEREAS,** the Lincoln County Department of Social Services works with children and families who are in need of intervention due to abuse and/or neglect; and

**WHEREAS,** the following donations have been received by the Department of Social Services to support the needs of children and families served by the department:

- Monetary donation in the amount of \$500.00 from Cindee Kufahl.
- Walmart Gift Cards worth a total of \$500.00 from Kris and Lori Schneider.
- Monetary donation in the amount of \$330.00 from the Rice Family.
- Monetary donation in the amount of \$200.00 from the Mary Geiss Memorial.

**NOW, THEREFORE BE IT RESOLVED** that the Lincoln County Board of Supervisors accepts the above-referenced donations, and recognizes and thanks Cindee Kufahl, Kris and Lori Schneider, The Rice Family, and the Mary Geiss Memorial for their thoughtful and generous donations in support of children and families in Lincoln County.

**M/S Miller/Zelinski** to approve Resolution 2026-01-04. The motion to approve was carried by a voice vote.

**f. Res 2026-01-05 Acceptance of Donation from Wisconsin Valley Improvement Company**

**WHEREAS,** Lincoln County is pursuing a Surface Water Planning Grant from the Wisconsin Department of Natural Resources (WDNR) to complete stream crossing assessments throughout the County; and

**WHEREAS,** the Surface Water Planning Grant requires a 33% matching funds requirement; and

**WHEREAS,** Lincoln County will utilize existing staff time and outside donations to fulfill the grant match requirement with no additional burden on the tax levy; and

**WHEREAS,** the Wisconsin Valley Improvement Company (WVIC) is committed to providing a \$1,500 donation to assist Lincoln County in completing stream crossing assessments throughout the County.

**NOW, THEREFORE IT BE RESOLVED,** that the Lincoln County Board of Supervisors accepts the \$1,500 for funding stream crossing assessments throughout the County, as the donation requests.

**M/S Hartwig/Simon** to approve Resolution 2026-01-05. The motion to approve was carried by a voice vote.

**13. Ordinances**

**a. Ord 2026-01-791 An Ordinance Amending the General Code of the County of Lincoln Chapter 9 – Peace and Order**

The County Board of Supervisors of the County of Lincoln, Wisconsin, does ordain as follows:  
That Chapter 9 be amended to create Sections 9.06 and 9.07 as indicated in the attachment to prohibit the possession of marijuana, per Wis. Stat. § 66.0107(1)(bm), and prohibit the possession of drug paraphernalia, per Wis. Stat. § 59.54(25m).

**9.06 - Possession of Marijuana**

1) No person shall possess any amount of marijuana or any derivative thereof, unless the substance was obtained directly from, or pursuant to a valid prescription or order of, a licensed physician or pharmacist for a valid medical purpose.

