

LINCOLN COUNTY BOARD OF SUPERVISORS

Tuesday, August 19, 2025 - 6:00 PM

MINUTES

1. Call to Order

Chair Boyd called the meeting to order at 6:00pm.

2. Pledge of Allegiance

3. Roll Call

Roll was called by Clerk Marlowe with the following supervisors present: William Bialecki, Elizabeth McCrank, Andrew Zelinski, Donald Dunphy, Laurie Thiel, Christine Vorpapel, Jesse Boyd, Randy Detert, Julie DePasse, Marguerite Lyskawa, Alan Bishop, Marty Lemke, Jim Meunier, Ken Wickham, Joseph Dorava, Angela Cummings (V), Eugene Simon, and Greg Hartwig (18). Excused: Lori Anderson-Malm, Norbert Ashbeck, Dana Miller, (3). Absent: Derek Woellner (1).

4. Announcements - None

5. Appointments - None

6. Awards - None

7. Recognitions

a. 10 Years - Norman Bushor, Land Information Program Manager

Chair Boyd recognized and thanked Norm Bushor for his years of service. Bushor was not in attendance but did receive his certificate and award prior to the meeting.

8. Approval of the Minutes

a. July 23, 2025, Special County Board Meeting

M/S Bialecki/Hartwig to approve the July 23, 2025, meeting minutes. M/S DePasse/Cummings to amend the minutes to include the motion and second for Resolution 2025-07-36. M/S DePasse/Zelinski to postpone approving the July 23, 2025, meeting minutes until next month to allow Clerk Marlowe to add the names of those who made the motion and second to Resolution 2025-07-36. The motion to postpone to next month was carried by a voice vote.

9. Letters and Memorials - None

10. Reports of Standing & Special Committees

a. Lincoln County Economic Development Corporation: Director's Report - Executive Director (Sara Guild)

Executive Director Guild summarized her report highlighting the corporation's activities since her last report. She also updated the board on upcoming projects, noting that many projects are confidential prior to fruition due to the competitive nature of the industry. Guild then answered questions from the floor. Her report will remain on record.

b. Finance & Insurance Committee: 2025 Year-to-Date Budget Report - Finance Director (Heather Marheine)

Director Marheine summarized the 2025 budget as of July 31, 2025, expressing no major concerns. She then answered questions from the floor.

c. Finance & Insurance Committee: 2026 Preliminary Budget Update - Finance Director (Heather Marheine)

Marheine along with Finance Committee Chair DePasse gave an update on the 2026 preliminary budget timeline and what is left to accomplish. They then answered questions from the floor.

11. Public Comment

Lawrence Schoone offered comments regarding agenda item 13(A).

12. Resolutions

a. Res 2025-08-38 Resolution to Write for and Accept FY2026 Youth Justice Innovation Grant

WHEREAS, the State of Wisconsin Department of Children and Families (DCF) announced a competitive Youth Justice Innovation Grant opportunity for a funding request of \$50,000.00 or \$100,000.00 in fiscal year 2026 for county human service agencies to implement evidence-informed practices or programs with short-term start-up funding; and

WHEREAS, Lincoln County Department of Social Services currently has one full-time Youth Justice Social Worker; and

WHEREAS, Lincoln County Department of Social Services has consistently had at least one youth placed in a high-cost out of home placement for the last several years; and

WHEREAS, intensive supervision services as provided by regular, frequent and consistent contact with a supervision provider, is crucial to provide sufficient time spent with youth to build essential skill-building experiences and behavioral interventions; and

WHEREAS, the deadline to submit applications for the Youth Justice Innovation Grant was July 10, 2025; and

WHEREAS, due to time constraints with the application deadline of July 10, 2025, the Lincoln County Department of Social Services submitted a grant application for \$100,000.00 for a proposed project of post-dispositional services for the purposes of hiring an additional staff member or contracting with a service provider to expand the intensive service array to moderate and high risk youth with a goal of managing youth in the community versus placement in high-cost out of home placements; and

WHEREAS, the funds will be used to cover a position including the cost of salary, fringe, mileage, and other related expenses or to reimburse a contractor for expenses associated with the contract agreement to provide services as defined by this project proposal; and

WHEREAS, This position will end on December 31, 2026 unless it is approved by the County Board to continue.

NOW, THEREFORE BE IT RESOLVED that the Lincoln County Board of Supervisors approves the Department of Social Services to accept Youth Justice Innovation Grant funding in the amount of \$100,000.00, if approved, from Wisconsin Department of Children and Families for the purposes of creating a position or contracting for services to provide intensive supervision to youth justice case participants.

Dated: August 19, 2025

Authored by: Dana Miller Co-Sponsored by: Donald Dunphy

Committee: Social Services

Committee Vote: 5-0

Date Passed: 7/14/2025

Fiscal Impact: Any position or contract pursued would be at a cost equal to the grant so no additional tax levy is needed for 2026.

Committee: Finance and Insurance Committee Vote: Amended resolution carried on voice vote.

Date Passed: 8/1/2025

Committee: Administrative and Legislative Committee Vote: Amended resolution carried on a voice vote. Date Passed: 8/6/2025

M/S Bishop/McCrank to approve Resolution 2025-08-38. The motion to approve was carried by a voice vote.

b. Res 2025-08-39 Adoption of a Master Plan to Connect the City of Merrill to the City of Wausau by a Recreation Trail

WHEREAS, Lincoln County recognizes that the development and improvement of recreational facilities between Wausau and Merrill will promote tourism as defined in Wis. Stats. § 66.0615(1)(fm) and will consequently benefit their local economies; and

WHEREAS, Lincoln County recognizes that such development in Marathon and Lincoln Counties will also increase the opportunities for recreational use in the area for their respective residents; and

WHEREAS, Lincoln County recognizes that tourism promotion and adding recreational opportunities for the

residents of Marathon and Lincoln Counties is in the best interests of the residents of each County; and WHEREAS, Lincoln County, Marathon County, and the River District Development Foundation have entered an MOU and cooperatively worked together with MSA Professional Services, Inc. (MSA) to research and develop a Master Plan to connect the City of Merrill with the City of Wausau with a 15.5 mile long recreational trail, 4.5 miles of which are in Lincoln County; and

WHEREAS, MSA, through a thorough analysis of existing conditions, a public engagement process, direct contact of impacted landowners, and input from the Steering Committee members has produced a Master Plan Document outlining and describing the process, locations, needs, recommendations and implementation of the plan; and

WHEREAS, construction of this trail will be a another step closer in completing a trail identified as Corridor 18 by the Wisconsin Department of Natural Resources Wisconsin Trails Network Plan in 2003 and a connection between the existing Bearskin State Trail north of Tomahawk and Mountain - Bay State Trail in Marathon County; and

WHEREAS, Lincoln County recognizes this is a long term plan with construction occurring in phases as funding becomes available, potentially taking many years to complete.

WHEREAS, approval of the Master Plan is critical for the next steps in the trail development process to take place by demonstrating support for a plan that can be used for the purpose of fundraising from private entities and securing grant dollars from state and federal programs.

NOW, THEREFORE BE IT RESOLVED, that the Lincoln County Board of Supervisors hereby adopts the Wausau to Merrill Trail Master Plan, so long as it remains consistent with Lincoln County's current and future Outdoor Recreation Plans, and with the understanding that the development and future maintenance costs will be funded through grants, donations and/or fundraising.

BE IT FURTHER RESOLVED, that by adopting the Master Plan, the County Board is not specifically obligating itself to any funding or costs whatsoever associated with the trail

Dated: August 19, 2025

Authored by: Wickham

Co-Sponsored by: Ashbeck

Committee: Forestry, Land and Parks

Committee Vote: All Ayes

Date Passed: June 9, 2025

Fiscal Impact: Unknown

Drafted by: Dean Bowe, Forest Administrator

M/S DePasse/Wickham to approve Resolution 2025-08-39. The motion to approve was carried by a voice vote.

c. Res 2025-08-40 Resolution to Accept Donations of Items to Support Children Served by the Child Welfare Unit

WHEREAS, the Lincoln County Department of Social Services works with children experiencing abuse and/or neglect; and

WHEREAS, the following donations have been received to support the needs of children served by the department:

- Diapers from North Central Health Care with an approximate value of \$600.00
- Quilts, blankets, backpacks, suitcases, duffle bags and stuffed animals from Highland Community Church, Wausau Campus with an approximate value of \$1,000.00

NOW, THEREFORE BE IT RESOLVED that the Lincoln County Board of Supervisors recognizes and accepts North Central Health Care's and Highland Community Church Wausau Campus's thoughtful and generous donations in support of children in Lincoln County.

Dated: August 19, 2025

Authored by: James Meunier

Co-Sponsored by: Marty Lemke

Committee: Social Services

Committee Vote: Carried by voice vote.

Date Passed: 8/11/2025

Fiscal Impact: \$0 Tax Levy Drafted by: Jessi Rumsey, Director of Social Services

M/S DePasse/Dunphy to approve Resolution 2025-08-40. The motion to approve was carried by a voice vote.

d. Res 2025-08-41 Approving Conveyance of Real Estate

NOW, THEREFORE BE IT RESOLVED, by the Lincoln County Board of Supervisors duly assembled this 19th day of August, 2025 that the following conveyance of real estate be made by the County Clerk on behalf of Lincoln County, be and same are hereby ratified, confirmed, and approved:

Purchaser: Jeffrey S Rigney & Angelica M Rigney

Description: The East 310 feet of the West 660 feet of the Northeast Quarter of the Southwest Quarter (NE 1/4 SW 1/4), Section Twenty-four (24), Township Thirty-five (35) North, Range Five (5) East, Town of Wilson, Lincoln County, Wisconsin. P.I.N. 03235052439996 Amount: \$75,000.00

Dated: August 19, 2025 Authored by: Andrew Zelinski Co-Sponsored by: William Bialecki
Committee: Forestry, Land and Parks Committee Committee Vote: All Ayes Date Passed: July 14, 2025
Fiscal Impact: Unknown Drafted by: Dean Bowe, Forest Administrator
M/S DePasse/Simon to approve Resolution 2025-08-41. The motion to approve carried by a voice vote.

e. Res 2025-08-42 Accepting Donations for the “Discover Wisconsin Giveaways”

WHEREAS, Lincoln County Board of Supervisors approved ARPA funding for a 30-month contract with Discover Wisconsin (Resolution 2024-07-35); and
WHEREAS, included in the services provided is 3 contest/giveaways promoting Lincoln County on social media platforms; and
WHEREAS, the contest is run for up to 1 month in length; and
WHEREAS, the first contest is currently running, the second will occur over the winter and the third in spring and can be seen at:

<https://discoverwisconsin.com/contests/lincolncounty/> ; and

WHEREAS, the contest guarantees 100,000 targeted impressions across Discover Wisconsin medial platforms; and

WHEREAS, with the assistance of the Merrill Chamber of Commerce various businesses provided donations to support creating attractive packages:

- | | |
|-----------------------------|--|
| • Los Mezcales | \$200 in gift certificates |
| • Les & Jim’s Center Grill | \$20 gift card |
| • River Country Co-op | \$40 in gift certificates |
| • Auntie Ray’s Coffee House | Lunch for Two |
| • Sawmill Brewing Co | \$20 gift certificate |
| • Thorogood | 1 Pair Boots or Shoes (up to \$250 value) |
| • Chris Kalafice | Day of Guided Fishing |
| • Americinn | 2 – two night stays in a Double Queen Room |

NOW, THEREFORE BE IT RESOLVED, the Lincoln County Board of Supervisors accepts the various donations and expresses gratitude to the sponsors and partners.

Dated: August 19, 2025 Authored by: Lori Anderson-Malm, Supervisor, District 2
Co-Sponsored by: Greg Hartwig, Supervisor, District 22 Committee: Administrative and Legislative

Committee Vote: Carried by Voice Vote Date Passed: August 6, 2025

Fiscal Impact: 0 tax levy impact Drafted by: Renee Krueger, Administrative Coordinator

M/S Hartwig/Zelinski to approve Resolution 2025-08-42. The motion to approve was carried by a voice vote.

13. Ordinances

a. Ord 2025-08-783 An Ordinance Amending the General Code of the County of Lincoln Chapter 7 – Traffic and Vehicle Code

The County Board of Supervisors of the County of Lincoln, Wisconsin, does ordain as follows:
That Chapter 7, Section 7.04, be amended as indicated in the attachment (Pages 1-3).

7.04 ALL-TERRAIN VEHICLE ROUTES. (Am. #2014-09-614)

(z) CTH L. (cr. #2016-04-621

1. From junction with US 8 to ~~CTH N. (am. #2024-71-769)~~

~~2. From junction with Theisen Road to Oneida County Line.~~

This ordinance shall take effect following its passage and posting.

Dated: August 19, 2025 Authored by: Kenneth L. Wickham, Supervisor, District 18
Co-Sponsored by: Eugene Simon, Supervisor, District 21, Marty Lemke, Supervisor, District 15
Committee: Highway Committee Committee Vote: Passed 3-2 Date Passed: July 3, 2025
Fiscal Impact: No Fiscal Impact Drafted by: Kenneth L. Wickham, Supervisor, District 18

M/S DePasse/Hartwig to approve Ordinance 2025-08-783. The motion to approve was carried by a voice vote.

14. Report of Claims - None

15. Approval for Mileage and Per Diem for Board Meeting

M/S Bialecki/Dorava to approve mileage and per diem for the August 19, 2025 meeting. The motion to approve was carried on a voice vote.

16. Next County Board Meeting Date: Tuesday, September 16, 2025, at 6:00pm

17. Adjourn

Chair Boyd adjourned the meeting at 7:13pm.

STATE OF WISCONSIN)
) SS
COUNTY OF LINCOLN)

I, Christopher J Marlowe, County Clerk in and for said Lincoln County, Wisconsin do hereby certify the within and foregoing is a true and accurate recital of all proceedings by and before the Board of Supervisors at their organizational meeting on August 19, 2025.

Christopher J Marlowe, County Clerk